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Albania/OFTUSE/OFTUST

Beview of Albanian KUCAGE Activities During 1955 and General Flams for 1956

- Nef: A. 90AA-13393, 3 January 1955 B. 80AW-7676, 13 December 1954

 - C. SGAN-9733, 29 June 1955
 - D. 30AW-10927, 16 November 1955

<u>Action Requested: Meadquarters comments.</u>

- Symoneia: 1. In 1955 OBTUSE conducted a total of six leaflet and article raids. three raids consisting of two sireraft, making a total of nine everflights into Albania. The increased production of the print shop and the ability of the air erew to drop more leaflets in a shorter period of time resulted in an increase of 10,000 pounds of leaflets and articles dropped although there were four more flights made in 1954.
 - Under project OBTEST, HTCHUBBY made four broadcasts daily over two different frequencies. The number of progress written per week varied from four in summer to two in winter. The programs concentrated on interpreting world and internal news in light of its significance and meaning to the Albanian people.
 - 3. In 1956 the branch will intensify the leaflet program, continue HTORUBBY at perhaps a reduced level, and continue a limited mail campaign.

Account of Bernlerments: This review of Albanian Branch MUCAGE plans and activities for 1955 and general plans for 1956 was prepared in Jamuary 1956. It has now been reviewed and approved by appropriate [I officers and has provided the bests for an overall - I review and program paper which has been forwarded separately. This dispatch is forwarded with substantially greater detail for the benefit of Headquarters staff and deak officers.

DECLASSIFIED AND RELEASED BY CENTRAL INTELLIGENCE AGENCY SOURCES METHODS EXEMPTION 3B2B NAZIWAR CRIMES DISCLOSURE ACT **BATE 2007**

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CRINCTIVES AND TAGES PLANTED FOR 1955

- 1. The objectives of the Albanian Branch EUCAGE program for 1955 were set forth primarily in the Albanian Country Flan (30AA-5428 of 21 July 1954), the overall Guidance for EUCAGE Activities Against the Balkans (30AA-7231 of 9 November 1954) and Headquarters guidance for project CHTEST in reference B. The latter summarised the long range objectives as a two-fold effort aimed toward:
- (a) The disruption of the Moscow-Tirane relationship, minimizing Albania's contribution to the Seviet position, undermining the regime and diverting Seviet attention from aggressive plans to difficulties within Albania.
- (b) The promotion of conditions feverable to the eventual liberation of Albania. Under present conditions this has been interpreted as maintaining the hope of eventual liberation by evidence of continued interest of the West, encouraging a "pressure from below" type of passive resistance, and fostering Albanian nationalism.
- 2. The principal tasks planned for 1955 in furtherance of these objectives were set forth in reference A. In summary these included:
- (a) The production and distribution by clandestine overflights of leaflets, and efforts to use intermational mail channels for delivery of leaflets and harassment type letters, under project OFFUSE.
- (b) The preparation and transmission of elandestine radio broadcasts under project GRTEST.

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PETING OF ACTIVITIES DURING 1955

- 3. ATURE: In purposes of the foregoing objectives, project ATURE conducted a total of six leaflet and article raids, three of which consisted of two siveraft, making a total of nine overflights into Albania during 1955. Attucked is a summary of the ORTUSE leaflet raids for 1955 and 1954 to permit a culek comparison between the activities of these two years and our plans for 1955 contained in reference A. Daring the year flight esmeellations due to runway repairs, the Soviet visit to Ingoslavia, poor vestber conditions and elimination of some high altitude dark-of-the-moon-raids interfered with the timing of some leaflets and reduced the number of flights we had been for. Further, the world news developments and internal Albenian events substantially altered the planned content and production schedule for the leaflets. It will be noted, however, that in accordance with our intention it was possible to increase substantially the gross weight of leaflets dropped, even though the mamber of flights was reduced. The increased production of the print shop, and the ability of the covert air crew to drop move leaflets in a shorter period of time resulted in an increase of almost ten thousand pounds of leaflets and articles for 1955 ever 1954. Another factor working to our advantage was the frequent bed weather preveiling over other country target areas during the moon shapes, which made the covert directly available for ONTUSE flights. The southern and coastal areas were more heavily hit during 1955 because of the concentration of population in these areas and also because weather conditions expectled several of our raids on the northern region of Albania.
- A. Our dominant theme plans for 1955 were changed when it was soon realised that the elandestine cell instructions, united passive resistance and substage instruction leaflets were unrealistic at the present stage of our operations against the Albanian Communists. We were more than adequately compensated for the lose of the above themes by such propagands bonances as the "fall of Malenkov," the bouing of the Soviet Leaders to Tito's type of nationalistic communism, the purge of Jakova and Spahiu, and, above all, the CDACID Food Offer and its subsequent removal, upon which we laid the major emphasis of our 1955 leaflet compaign.
- 5. The year 1955 marked the first in which all refugees practically unanimously called the leaflets the prime factor in keeping up the morals of the people and stated that in many cases they were the deciding factor in encouraging them to risk their lives in escaping to the Free World. An interesting example was the case of the eleven members of the Muse; family who were greatly encouraged by having seen the Getober 1954 ONEYER containing a picture and story of the escape of the Musenice group in 1954. A substantial amount of information indicated that the leaflets are passed from hand to hand

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and thus obtain greater circulation than the general area of the drop some. Several refugee reports, in one case from an actual eye vitness, indicate that the article drops are also well received as evidence of Vestern efforts to assist the populace. Even though the Sigurimi is usually able to confiscate most of the articles, the resulting popular reaction against the Sigurimi is a positive accomplishment in our efforts to create disaffection with the Communist regime.

6. We are still faced with the problem of greater dispersion of the leaflets from the sireraft itself since tests conducted during the year over CRATLANTIS revealed the leaflets tend to remain in small bunched clusters when dropped from bags and when dropped from boxes through chutes they disperse over a very marrow area during their trevel to the earth. The above phenomena peacibly accounts for reports by refugees that the Sigurimi is very efficient in blocking off areas and gathering up the leaflets soon after they have fallen. For this reason during the latter part of 1995 we reduced the size of the CREEK to 6" x 6", almost a third of its former size, in an effort to make the job of picking up the leaflets more difficult for the opposition. The average size of the special leaflets was also reduced to about A" x 5" for the same reason.

7. Mail Compaign: In furtherance of our attempt to establish a definite

mail sammaion. we exchanged disputches with other
their capabilities for supporting a limited barassment type mail campaign
egainst selected Communists in Albenia.
ability to handle up to approximately six letters monthly. We initiated a card
file of potential targets which is being kept up-to-date as any information is
received. In this connection we are faced with the problem that much of the CE
reporting, including biographic data on Albanian termets. originates from other
and is not evallable on a regular basis to [] furing the year we
also suggested that Resignarters might undertake an effective barassment compaign
utilizing Albanian-American personalities and the apparently relatively free mail
channels between the U.S. and Albania. Through the Berlin Station we made one
mailing to a highly placed Communist official using a self developing S/W (when
exposed to light) to carry an incriminating message. No results have been ob-
served.
6. Perther progress in the mail campaign was limited by lack of mecessary
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10. In order to avoid the disruptive effects of opposition jazzing and our evasion tactics, the format of the HTGHURRY broadcasts was changed from 2 or 3 four-minute talks and instructions to the people to 10 or more very brief items and slogans. It is believed that these shorter messages are more likely to be heard in their entirety. In writing scripts the OBTEST staff tried to keep in mind our belief that the majority of our listeners are probably members of the Albanian Communist party who can afford to purchase radios and who, out of curiosity, if nothing clas, are motivated to listen to us. The fact that Enver Houns himself, as well as Redio Tirane, have attacked RTGREEN by name on several occasions lends credence to this feeling. Concerning the reception of RTGRUEST by the Albanian people themselves, our past momitoring and reaction reports confirm that NTONING broadcasts are audible in Albania from March to October of the year. Unfortunately, we have had no recent monitoring or reaction reports covering the winter months, but it is probable that reception is not good because of propagation conditions. Although the number of radios in albania is small, information from the regime itself and some refugees indicates their total number is increasing. It is true that refugee reports this year concerning the evarences of HTGMUSBY within Albania have not been very favorable. However, it must be remembered that, whereas possibly one out of three Albanians reside in eress having redice, a much greater proportion of the refugees are from remote rural areas where few if any opportunities exist for access to a redio. Those refugees who have beard, or heard of, HTOMORET have commented favorably on its appeal and have stated that those who can listen page the news on to trusted friends (50a4-17459, 10 September 1955). This, coupled with the indications that the regime is monitoring RTGRUBSY, is encouraging.

11. Green lorder Operations in Surjoy of KRCAGE Although no cross border operations were sounded for KRCAGE parricases as such a permitted to consider a tile function as that of using such operations to consider a tile function as that of using such operations to catalog and provide intelligence for either KUCAGE KUTUNE OF KUROCK particular nameds and provide this section under projects OFRUNE, CERIBIOUS and CERPOSE ALTERNO CE

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- 14. Appart: SCLUSECX precides 6-54 and 8-26 aircraft, personnel and equipment for leaflet distribution. The print shop is currently expanding and improving its facilities so that it will be able to bandle all of our requests for leaflets. The logistics branch provides trucks used in transporting leaflets from the print shop to the storage depot and to the aircraft.

 EUCLUS provides transmitting facilities including the simultaneous use of two 2.5 NV shortwave transmitters for approximately three hours daily and technicians for the repair and maintenance of recording and monitoring equipment.
- 15. Physical: A secure safebouse under BTMFIGH cover which is used for PV interrogation of refugees and another safebouse used as an office for writing radio scripts, recording programs on tape and monitoring various other radio programs for FV information. AUCLUB has recording and monitoring equipment presently located at the safebouse, and also at our disposal is the recently purchased spare recording and monitoring equipment conveniently packed in small trunks for greater security in replacement and repair.

ALBANIAN KUCACK PLANS FOR 1946

- 16. Chicotives and Tasks for 1956: Chicotives for the coming year will be geared to the requirements of the _____ Felated Mission Rirective the Mission of Section II C and the Tasks and Current Objectives of Section III B. These are substantially identical with our aims for 1955 as set forth in paragraph 2 above.
- 17. Several recent communications from Headquarters, particularly SGAM-10927 of 16 November 1955, have indicated that because of budgetary and personnel considerations "ZUCAGE operations against Albania should be curtailed" and that such curtailment affects project CBTFST. Pending receipt of more specific directives for cutting back, and in an effort to demonstrate the feasibility of pursuing our KUCAGE program in accordance with presently assigned objectives, we are basing our 1956 plans on the tasks we expect to achieve with current personnel, support and physical assets as listed above. It is our feeling that short of terminating the entire program, elimination of any portion, such as CETEST, would result in relatively minor budgetary savings and possibly no reduction in personnel.
- 18. ONTUSE: We share Headquarters views in reference D that the leaflet program should be intensified. The increasing ability of the print shop to produce more leaflets and the acquisition of a C-54 sireraft equipped for wind-drift missions will certainly help us toward our goal. However, a permanent discontinuance of the dark-of-the-moon flights over Albania might possibly more

than negate the effect of the positive factors mentioned above. The attached supporty by SSLUMMOX of the estimated number and weight of leaflets that can be delivered into Albania during the fiscal year 1956 when extended through the calendar year is less than what was actually accomplished during 1955. In addition it should be noted that this estimate was made on the basis of continuing the dark-of-the-moon raids. These raids had the morit of avoiding competition with higher priority Aumenian and Bulgarian leaflet raids during the light-of-the-moon periods. If dark-of-the-moon raids are cut out for Albania, it is evident that leaflet deliveries may substantially decrease rather than increase unless more wind drift missions can be planued.

- 19. The dominant those to be used during 19% will be "pressure from below" as explained in paragraph 6 of [] llist of 16 Recember 1955. Naturally we will attempt to use all possible intelligence to pimpoint specific situations within Albania which can be exploited by means of a "pressure from below" type of leaflet.
- 20. Another topic which we hope to utilize in a major "pressure from below" empaign is the Medicine Offer described in 2044-14179, 16 February 1955, and 3044-15305, 30 April 1955. We hope Readquarters will soon be able to take the necessary action to initiate this project.
- 21. Other situations which we hope to exploit include the forced youth labor gange; the study of the Russian language in many of the schools; lack of freedom of religion, press and assembly; the quota labor system; forced collectivisation; Soviet exploitation of Albanian raw materials; etc.
- 22. Another objective we plan to concentrate on will be the defection of Communist Party members by helping to convince them that Communism has failed as a system, that its total destriction is inevitable and that freedom, safety and economic security await them in the Pres World. We are hopeful that better economic from the Greek authorities and improvement in the economic aid and emigration facilities will bolster our chances for success in our appeals for defection.
- 23. The experience of 1955 showed that it is not feasible to try to predict the title and number of each leaflet plansed to drop during the year because of changing guidence and overflight policy and news events. In general we plan to print the CREFE in a six by six inch leaflet containing the latest news on a quarterly basis. Although we recognize the value of getting the latest news to the Albanian people, we feel this type of leaflet is somewhat of a lummy in relation to the costs and risk of everflights. In addition, although refugees have consented favorably on the CREFE, few of them could remember more than one or two out of

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the six or more major neve items featured in any OBERTE. We definitely feel that the smaller special leaflet that has one major theme or point to make is much more effective. Consequently, we hope to be able to produce at least ten special leaflets, the majority of which will be based on "pressure from below", defection and other themes as mentioned above.

- 24. Since evaluations on article drops have been for the most part favorable, and also since we have over 15,000 pounds of articles as well as a number of parachutes and cans in stock, we plan to continue, and, if possible, increase our article drops. We do not plan to purchase new stocks or automatic packaging and labeling equipment this year unless there is favorable enough evaluation to warrant much expense.
- 25. Reaction reporting will receive greater stress not only to determine the type of distribution we are achieving but also to serve as a guide for improving the leaflets. In addition to closely interrogeting every possible refugee for PW material and reaction to leaflets and radio, we plan to show selected refugees copies of our old leaflets (presumably brought by other refugees) in an attempt to obtain information on their preferences in such matters as format, print type, cartoons, and language style, as well as the theme and content. We are hopeful that Readquarters will meet with some success in its efforts to procure reaction information from the French and Italian missions in Tirene. On his visits to the surged that station to pursue this subject through its liaison and through interrogation of Italian repetriates and refugees.
- 26. <u>Heil Compaler</u>: Our plans for 1956 call for a continuation of the limited program conducted the previous year. We hope to utilize the information collected thus far on potential targets and use the services of the verious _____ named in paragraph 7 to mail for us. However, it is our feeling that any compaign will have to be largely conducted on a broad rather than specific harassment level and necessarily on a time available basis due to personnel and intelligence limitations.
- 27. OFFER: In spite of the secreity of reaction reports on the effect and popularity of HTGMURRY within Albania, we feel that project OFFER should continue, although perhaps at a reduced level, for the following reasons:
- a. The direct attack on FTGRUBBY by Radio Tirone on 17 December 1955 and several refugee reports would seem to support the possibility that BTGRUBBY is both a thorn in the side of the regime and is still regularly heard by those anti-Communist Albanians who have the means to do so.

- b. The number of radios inside Albania will continue to grow whereas the leaflet raids, for reasons mentioned previously, may actually decrease.
- o. Monitoring reports and other intelligence available indicates that in spite of enemy jamming HTOHURNY is audible from at least the beginning of March until the end of October.
- d. Since a minimum of one Paych case officer and one indigenous agent (or one contract employee) would be needed for the leaflet program, the natual additional expense for continuing MTONDEDT, with possibly fewer new programs per week, would be one additional indigenous agent at salary and expenses of not over \$2,500 per year. The safebouse would be required for the leaflet production by indigenous help and the recording and monitoring equipment with adequate spares is already on hand.
- e. Even if CKIVORY should resume broadcasts to Albania, RTGRUEST could continue with a presentation, interpretation and content which could not be done under CKIVORY sponsorship. Or, after a brief period off the air, broadcasts could be resumed under notional or no specific attribution, or even on a blacker busin, possibly as some type of national Communist radio.
- 28. Dominant themes wied on NTGENET will continue under the general guidence of reference B. We will pursue the seme topics as those mentioned under project ORTUSE except that, since most of our audience are probably Communist Farty members, we will emphasize the diseffection and defection themes more than "pressure from below" and, of course, tie in these themes with external and internal news developments as they occur.
- 29. As mentioned under project CBTDSF, efforts to obtain more complete evaluations on HTCFDDET will be made both in our interrogations of refugees as well as by monitoring from the Bari-Brindisi areas and selected points on the Greek-Albanian border. We are also hopeful that some useful information will result from Headquarters efforts to obtain monitoring and perhaps resetion reports from the Itelian and French Ministries in Albania.
- 30. Gross Border Operations in Apport of NBCAGE: The operations section of the branch is preparing a separate review of its activities in 1955 and plans for 1956 which will discuss possible cross border operations. These missions into Albania are at this stage planned primarily for the establishment of resident support and agent assets within the country to be utilized for any purposes required by the Related Mission Directive including actual NUCAGE activity and procurement of intelligence in support of this activity.

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31. Exceptional Exploitation of Selected Safurces: Through various lisinons with other agencies such as USIS, USEP, Vol and non-official organizations such as RFE, the local press, now wire services, and voluntary resettlement agencies, we plan to continue our efforts to exploit selected refugees and whenever possible also sesist in expediting their resettlement. The latter when given appropriate publicity by both overt and covert media is considered to have a very valuable effect in excouraging further defections and escapes from denied areas and in countering the present re-defection program being purmed by the Soviets and Satellites.

CONCLUSION

- □ has received 12. Since preparation of the foregoing report, the 11175 of 30 December 1955 forwarding Guidance for EUCACE Activities. This will be a valuable aid to us in paraning our 1936 program, providing as it does such a comprehensive roundup of FMFADAR policy and therough analysis of KURARA's and ER Division's responsibilities and courses of action. A preliminary review indicates that our objectives are substantially in accord with those set forth in paragraphs 10 and 11 of this paper; that our 1956 program can be developed in tune with most of the themes suggested in the courses of action for which KUBARK has responsibility in paragraph lig but that, as Readquarters points out, many of the authorised operations in paragraph 15 are presently not feasible and cannot be incorporated into our current plane. We are definitely in accord with paragraph 16 on the value of leaflet programs and feel that for some time we have been making progress toward refinement of the leaflate themselves clong the lines suggested in sub-paragraphs d(1) through d(5). For enthetically, we suggest that the negative effects of terminating the leaflot program (sub-paragraph 16a) are in large measure applicable to HTGHIBBY in the case of Albania, although admittedly a smaller proportion of the population would be affected.
- 7). We will appreciate Headquarters comments on this report and veleome further specific suggestions and guidance for our 1956 program. We are aware of the budgetary and parsonnel limitations confronting you but are hopeful that a careful re-apprecial will lead you to share our conclusions that we can and should early out our KUCACE program against Albania in accord with the general scope and page set forth above.

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16 april 1956
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CETUSE MUSSIONS AND LEAFLETS FOR FISCAL 1996

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TOTAL	4	13,779,070		8,850,000	2	3,750,0%	12	26,300,000

Notes: 1. The average weight load is as follows:

C-54: 5,000 lbs. (3,750,000 6" x 4" leaflets) B-26: 1,800 lbs. (1,350,000 6" x 4" leaflets) W/D: 5,000 lbs. (3,750,000 6" x 4" leaflets)

2. The total number of leaflets (26,300,000) will weigh approximately 35,000 lbs.

